

April 30, 1974

and, by unanimous consent, the second time, and referred as indicated:

By Mr. METCALF:

S. 3399. A bill to amend section 552 of title 5 of the United States Code (known as the Freedom of Information Act) to provide for the classification and declassification of official information in the interest of national defense. Referred to the Committee on Government Operations.

By Mr. CHILES:

S. 3400. A bill to extend coverage of the automobile assistance program and the specially adopted housing program to those veterans qualifying for assistance under section 351 of title 38, United States Code. Referred to the Committee on Veterans' Affairs.

By Mr. BAYH:

S. 3401. A bill to include laboratory fees for routine cytological tests for the detection of uterine cancer within the coverage of Federal employee health insurance plans. Referred to the Committee on Post Office and Civil Service.

By Mr. JAVITS:

S. 3402. A bill to amend the Higher Education Act of 1965 in order to provide authority to assist training of disadvantaged students for the legal profession. Referred to the Committee on Labor and Public Welfare.

By Mr. DOLE:

S. 13403. A bill to amend the Act of August 31, 1922, to prevent the introduction and spread of diseases and parasites harmful to honeybees, and for other purposes. Referred to the Committee on Agriculture and Forestry.

By Mr. THURMOND:

S. 3404. A bill for the relief of Maria Luisa Fernandez-Martinez. Referred to the Committee on the Judiciary.

By Mr. GRAVEL:

S. 3405. A bill to direct the Secretary of the Treasury to study the impact of the cost of living in the State of Alaska on the tax burden imposed on its residents, and for other purposes. Referred to the Committee on Finance.

By Mr. GRAVEL:

S. 3406. A bill to amend the Comprehensive Employment and Training Act of 1973 to provide flexibility in adjusting the maximum pay rate for public service jobs in high cost of living areas. Referred to the Committee on Labor and Public Welfare.

By Mr. COOK (for himself, Mr. HUNDLESTON, Mr. BROCK, Mr. PEARSON, and Mr. HARTKE):

S. 3407. A bill to amend the Act of September 23, 1940 (Public Law 815, Eighty-first Congress) to provide for disaster assistance in a manner which assures increased protection against personal injuries resulting from disasters. Referred to the Committee on Labor and Public Welfare.

By Mr. STEVENS:

S. 3408. A bill to provide that the laws restricting the coastwise trade to vessels of the United States shall not apply to certain hovercraft on routes overland or over water only as an incidental part thereof. Referred to the Committee on Commerce.

By Mr. TUNNEY:

S. 3409. A bill to amend the National Labor Relations Act, as amended, to amend the definition of "employee" to include certain agricultural employees. Referred to the Committee on Labor and Public Welfare.

By Mr. ROBERT C. BYRD (for Mr. METZENBAUM):

S. 3410. A bill to enable the United States to insure an adequate supply of food for its citizens, while providing food to foreign countries for humanitarian purposes, by establishing a Federal Food Reserve for certain designated commodities and by establishing controls on exports of such commodities. Referred to the Committee on Agriculture and Forestry.

## STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTIONS

By Mr. METCALF:

S. 3399. A bill to amend section 552 of title 5 of the United States Code (known as the Freedom of Information Act) to provide for the classification and declassification of official information in the interest of national defense. Referred to the Committee on Government Operations.

Mr. METCALF. Mr. President, I introduce for appropriate reference a bill to amend the Freedom of Information Act to provide for the classification and declassification of official information in the interest of national defense.

Companion legislation (H.R. 12004) was introduced in the House on December 18, 1973, by Chairman MOORHEAD of the Government Operations Subcommittee on Foreign Operations and Government Information, on behalf of himself and 24 other Members.

This bill reflects a great deal of study by the House Committee on Government Operations and its Foreign Operations and Government Information Subcommittee. Persons interested in the subject may wish to review Chairman MOORHEAD's remarks, at page H11668 of the CONGRESSIONAL RECORD for December 18, 1973, and House Report 93-221, dated May 22, 1973 and entitled "Executive Classification of Information—Security Classification Problems Involving Exemption (b) (1) of the Freedom of Information Act (5 U.S.C. 552)."

At this point I do not know that I would support all features of this bill. However, it is important that its provisions be conveniently available for comment during the important hearings on this subject which the Senate Subcommittee on Intergovernmental Relations will conduct. The MUSKIE and MOORHEAD subcommittees are conducting a thorough study of this extraordinarily important and complex matter.

By Mr. BAYH:

S. 3401. A bill to include laboratory fees for routine cytological tests for the detection of uterine cancer within the coverage of Federal employee health insurance plans. Referred to the Committee on Post Office and Civil Service.

Mr. BAYH. Mr. President, today I am introducing legislation to include routine coverage of Pap smears for the diagnosis of uterine cancer in our governmentwide health insurance program for Federal civilian employees. Several months ago I introduced a bill to provide similar coverage in the medicare program. I did this because routine tests are most effective in discovering uterine cancer when it is at the early stages at which cure is most likely. Thus, any measures which encourage their use are highly desirable in cutting the death rate from this disease and in decreasing the amount of money spent on the extremely costly treatment of advanced stage uterine cancer. A study several years ago by the U.S. Public Health Service concluded that the Pap test was the most cost-effective diagnostic tool in the cancer area. At that time, it was estimated

that for every \$1 spent on diagnosis, \$9 was saved on costs of treatment and care of victims of uterine cancer. Since medical and hospital costs are significantly greater now, it is clear that the cost effectiveness of Pap smear testing is even more impressive at the present time.

It is very important, Mr. President, that we use all available means to encourage women to take this simple test. The reason I introduced my bill to include routine Pap smears under the medicare program is that covering any service under an insurance program increases usage, even when the service is relatively inexpensive, as the Pap test is. Therefore, we can increase use of the Pap test by encouraging all insurance companies to provide this coverage. While a number of insurance companies do provide this coverage, I was dismayed to discover that neither of the two governmentwide health insurance programs for Federal civilian employees do so. It seems to me that if the Federal Government is encouraging use of the Pap smear through various public health and research programs, we have a responsibility to set an example for others by encouraging female Federal employees themselves, and female family members, to have this test done.

There are currently almost 3 million Federal civilian employees. If routine coverage were extended to them, we would significantly increase the number of women who avail themselves of the opportunity to get a Pap smear at the interval recommended for their age group, either yearly or twice yearly. In addition, the example provided by the Federal coverage might encourage other group plans to adopt similar provisions. I hope that other Senators will support this effort to decrease the national mortality rate from a form of cancer over which we have a great deal of control when it is discovered early.

I ask unanimous consent that the text of this bill be printed in the RECORD at this point.

There being no objection, the bill was ordered to be printed in the RECORD, as follows:

S. 3401

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, That paragraphs (1) and (2) of section 8904 of title 5, United States Code, are each amended by adding at the end thereof the following:*  
 "(G) Laboratory fees with respect to not less than 2 routine cytological tests each year for the detection of uterine cancer for each female employee or annuitant, and each female member of the family of an employee or annuitant, enrolled in the Plan."

Sec. 2. The amendments made by the first section of this Act only apply to each contract entered into under section 8902 of such title, or any renewal of such a contract, which is effective with respect to any calendar year commencing at least 30 days after the date of enactment of this Act.

By Mr. JAVITS:

S. 3402. A bill to amend the Higher Education Act of 1965 in order to provide authority to assist training of disadvantaged students for the legal profession. Referred to the Committee on Labor and Public Welfare.

Energy Act of 1954, as amended, and for other purposes.

# COMMUNICATIONS FROM EXECUTIVE DEPARTMENTS, ETC.

The PRESIDENT pro tempore laid before the Senate the following letters, which were referred as indicated:

## REPORT OF NATIONAL ADVISORY COUNCIL ON CHILD NUTRITION

A letter from the Assistant Secretary of Agriculture, and Chairman, National Advisory Council on Child Nutrition, transmitting, pursuant to law, the third annual report of that Council (with an accompanying report). Referred to the Committee on Agriculture and Forestry.

## REPORT OF MARITIME ADMINISTRATION

A letter from the Secretary of Commerce, transmitting, pursuant to law, a report of the Maritime Commission, for fiscal year 1973 (with an accompanying report). Referred to the Committee on Commerce.

## REPORT ON OCEAN DUMPING AND OTHER MAN-INDUCED CHANGES TO OCEAN ECOSYSTEMS.

A letter from the Secretary of Commerce, transmitting, pursuant to law, the first annual report on Ocean Dumping and Other Man-Induced Changes to Ocean Ecosystems, October 1972, through December 1973 (with an accompanying report). Referred to the Committee on Commerce.

## REPORT OF COMPTROLLER GENERAL

A letter from the Comptroller General of the United States, transmitting, pursuant to law, a report entitled "Revenue Sharing: Its Use by and Impact on Local Governments", Department of the Treasury, dated April 25, 1974 (with an accompanying report). Referred to the Committee on Government Operations.

## PROPOSED AMENDMENT TO CONCESSION CONTRACT

A letter from the Acting Assistant Secretary of the Interior, transmitting, pursuant to law, a proposed amendment to a concession contract within Grand Teton National Park (with accompanying papers). Referred to the Committee on Interior and Insular Affairs.

## APPLICATION FOR A LOAN UNDER SMALL RECLAMATION PROJECTS ACT

A letter from the Secretary of the Interior, transmitting, pursuant to law, an application by the Central Nebraska Public Power and Irrigation District of Holdrege, Nebraska, for a loan and grant under the Small Reclamation Projects Act (with accompanying papers). Referred to the Committee on Interior and Insular Affairs.

## CHANGE OF PROGRESS REPORT ON 5-YEAR PLAN FOR FAMILY PLANNING SERVICES AND POPULATION RESEARCH

A letter from the Deputy Assistant Secretary for Population Affairs, Department of Health, Education, and Welfare, transmitting, pursuant to law, a change in the Third Annual Progress Report on the Five-Year Plan for Family Planning Services and Population Research (with an accompanying paper). Referred to the Committee on Labor and Public Welfare.

## PROPOSED LEGISLATION FROM OFFICE OF MANAGEMENT AND BUDGET

A letter from the Director, Office of Management and Budget, Executive Office of the President, transmitting a draft of proposed legislation to provide for the employment and compensation of employees of the White House, and for other purposes (with an accompanying paper). Referred to the Committee on Post Office and Civil Service.

# PETITIONS

Petitions were laid before the Senate and referred as indicated:

By the PRESIDENT pro tempore:

A joint resolution of the Congress of Micronesia. Referred to the Committee on Foreign Relations:

## "HOUSE JOINT RESOLUTION NO. 77

"A House Joint Resolution Requesting the Government of the United States to Sponsor the Trust Territory of the Pacific Islands for Membership in the Asia Development Bank

"Whereas, the Asian Development Bank is an international development finance institution established for the purpose of lending funds, promoting investment and providing technical assistance to developing member countries, and, generally, for fostering economic growth and cooperation in the Asian and Pacific region; and

"Whereas, the Trust Territory of the Pacific Islands is now eligible to become a member of the Asian Development Bank by virtue of its associate membership in the Economic Commission for Asia and the Far East (ECAFE) of the United Nations; and

"Whereas, admission to membership in the Asian Development Bank requires the sponsorship of the applicant by one of the member countries along with an undertaking by the sponsoring member country that it will be responsible for all obligations that may be incurred by the applicant; and

"Whereas, the Congress of Micronesia is prepared to authorize and appropriate all sums necessary for Micronesia to fulfill all obligations that it will incur by reason of admission to membership in the Bank and in the enjoyment of the benefit of such membership; and

"Whereas, the United States of America is a member of the Asian Development Bank and its sponsorship of the Trust Territory's application for membership in the Bank would be furthering the fulfillment of the United States obligation under Article 8 of the Trusteeship Agreement to "promote the economic advancement" of the people of Micronesia; now, therefore,

"Be it resolved by the House of Representatives of the Fifty-ninth Congress of Micronesia, Second Regular Session, 1974, the Senate concurring, that the Government of the United States of America be and is hereby requested to sponsor the Trust Territory of the Pacific Islands for membership in the Asian Development Bank; and

"Be it further resolved that certified copies of this House Joint Resolution be transmitted to the President of the United States, the Speaker of the House of Representatives and the President of the Senate of the United States Congress, the Secretary of the United States Department of the Treasury, the Secretary of the United States Department of the Interior, the President of the Trusteeship Council of the United Nations, and the High Commissioner of the Trust Territory."

A resolution adopted by the Board of Commissioners, Perry County Ohio, praying for the provision of funds to support the Community Action Program. Referred to the Committee on Labor and Public Welfare.

# REPORTS OF COMMITTEES

The following reports of committees were submitted:

By Mr. PASTORE, from the Committee on Commerce, without amendment:

S. 1479 A bill to amend subsection (b) of section 214 and subsection (c) (1) of section 222 of the Communications Act of 1934, as amended, in order to designate the Secretary of Defense (rather than the Secretaries of the Army and Navy) as the person en-

titled to receive official notice of the filing of certain applications in the common carrier service and to provide notice to the Secretary of State where under section 214 applications involve service to foreign points (Rept. No. 93-794).

By Mr. PASTORE, from the Committee on Commerce, with an amendment:

S. 2457. A bill to amend the Communications Act of 1934, as amended, to permit the Federal Communications Commission to grant radio station licenses in the safety and special and experimental radio services directly to aliens, representatives of aliens, foreign corporations, or domestic corporations with alien officers, directors, or stockholders; and to permit aliens holding such radio station licenses to be licensed as operators (Rept. No. 93-795).

By Mr. PASTORE, from the Committee on Commerce, with amendments:

S. 1227. A bill to amend section 415 of the Communications Act of 1934, as amended, to provide for a 2-year period of limitations in proceedings against carriers for the recovery of overcharges or damages not based on overcharges (Rept. No. 93-793).

## AUTHORITY TO PRINT PART 2 OF SENATE REPORT NO. 93-765

Mr. FONG. Mr. President, I ask unanimous consent that the minority views on S. 411, a bill to amend title 39 of the United States Code relating to postal rate adjustments, be printed as part 2 of the Senate Report 93-765.

The PRESIDING OFFICER. Without objection, it is so ordered.

# EXECUTIVE REPORTS OF COMMITTEES

As in executive session, the following favorable reports of nominations were submitted:

By Mr. LONG, from the Committee on Finance:

William E. Simon, of New Jersey, to be Secretary of the Treasury; and David Robert Macdonald, of Illinois, to be an Assistant Secretary of the Treasury.

(The above nominations were reported with the recommendation that the nominations be confirmed, subject to the nominee's commitment to respond to requests to appear and testify before any duly constituted committee of the Senate.)

By Mr. SPARKMAN, from the Committee on Foreign Relations:

John P. Constandy, of the District of Columbia, to be Deputy Inspector General, Foreign Assistance;

Sam Y. Cross, of Virginia, to be U.S. Executive Director of the International Monetary Fund; and

Rodger P. Davies, of California, a Foreign Service officer of the class of Career Minister, to be Ambassador Extraordinary and Plenipotentiary to the Republic of Cyprus.

(The above nominations were reported with the recommendation that the nominations be confirmed, subject to the nominee's commitment to respond to requests to appear and testify before any duly constituted committee of the Senate.)

# INTRODUCTION OF BILLS AND JOINT RESOLUTIONS

The following bills and joint resolutions were introduced, read the first time